

Message Text

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ACTION EB-11

INFO OCT-01 AF-10 EA-11 ISO-00 SPC-03 AID-20 NSC-10 RSC-01

CIEP-02 TRSE-00 SS-15 STR-08 OMB-01 CEA-02 PA-03

PRS-01 USIA-15 XMB-07 ARA-16 EUR-25 NEA-10 CIAE-00

INR-10 NSAE-00 DRC-01 IO-13 SAJ-01 NIC-01 FRB-02 /200 W

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P 191120Z SEP 73

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 6900

AMEMBASSY NAIROBI PRIORITY

C O N F I D E N T I A L TOKYO 12143

E.O. 11652: GDS

TAGS: EFIN, IBRD, IMF, CH, JA, USSR

SUBJ: CHINESE REPRESENTATION IN IMF/IBRD; USSR PARTICIPATION

NAIROBI FOR US DEL

DEPT PASS TREASURY

REF: A. TOKYO 11525; B. STATE 175125

SUMMARY: IF CHINESE QUESTION ARISES AT IMF/IBRD NAIROBI MEETING, GOJ WILL ABSTAIN ON MOTION TO REFER QUESTION TO EXECUTIVE DIRECTORS. IF REPRESENTATION QUESTION COMES TO VOTE (BARRING UNLIKELY POSSIBILITY OF LAST-MINUTE INSTRUCTIONS FROM TOKYO), GOJ WILL VOTE TO EXCLUDE ROC AND SEAT PRC. END SUMMARY.

1. ON SEPT 19 TESHIMA, ASSISTANT DIRECTOR GENERAL FOR GENERAL AFFAIRS, ECONOMIC AFFAIRS BUREAU, FONOFF, CALLED IN ECOUNS TO EXPLAIN GOJ POSITION ON QUESTION OF CHINESE REPRESENTATION IN IMF/IBRD. AFTER REFERRING TO EARLIER CONVERSATION BETWEEN ECONCOM/MIN AND MIZAKI (REFTEL A), TESHIMA PROVIDED THE FOLLOWING INFORMATION:

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A. QUESTION OF CHINESE REPRESENTATION HAS BEEN DISCUSSED WITHIN FONOFF AND BETWEEN FONOFF AND MINISTRY OF FINANCE, AND GOJ HAS NOW DECIDED ITS FORMAL POSITION ON QUESTION.

B. GOJ HOPES QTE VERY STRONGLY UNQTE THAT QUESTION WILL NOT BE RAISED AT NAIROBI MEETING. GOJ UNDERSTANDS THAT PRC IS NOT INTERESTED IN JOINING IMF/IBRD AT PRESENT AND HAS NO INFORMATION THAT ANY COUNTRY WILL RAISE QUESTION OF REPRESENTATION AT NAIROBI MEETING. PRIOR TO MEETING, GOJ WILL BE HAPPY TO CONSULT FURTHER WITH USG; HOWEVER, IT WILL TAKE A STRICTLY PASSIVE POSITION AND NOT MANEUVER TO PREVENT ISSUE FROM BEING RAISED.

C. IF QUESTION SHOULD BE RAISED AND MOTION TO REFER QUESTION TO EXECUTIVE DIRECTORS FOR LATER CONSIDERATION SHOULD BE MADE, GOJ WOULD ABSTAIN FROM VOTING ON THIS MOTION. IT WOULD BE QTE QUITE ALL RIGHT UNQTE WITH GOJ IF QUESTION WERE REFERRED TO EXECUTIVE DIRECTORS, HOWEVER.

D. IF SUCH A MOTION FAILED AND IT BECAME NECESSARY TO VOTE ON QUESTION OF CHINESE PARTICIPATION, GOJ DELEGATION WOULD REQUEST FURTHER INSTRUCTIONS FROM TOKYO. IF TIME DID NOT PERMIT HTIS, HOWEVER, GOJ DELEGATION WOULD SUPPORT

PROPOSAL TO EXCLUDE ROC AND SEAT PRC AS REPRESENTATIVE OF CHINA.

E. GOJ REACHED THIS NEW POSITION KEEPING IN CONTEXT OF RECENT NORMALIZATION OF RELATIONS WITH PRC, AND GOJ DESIRE TO WORK FOR IMPROVEMENT OF GOJ-PRC RELATIONS.

F. TESHIMA CONCLUDED BY MAKING CLEAR THAT THE ABOVE IS GOJ POSITION AND THAT GOJ DELEGATION TO IMF/IBRD MEETING HAS BEEN INSTRUCTED ACCORDINGLY.

2. IN CONVERSATION ON SAME SUBJECT SEPT 18 WITH FINATT, MOF REP (GYOTEN) HAD RAISED POSSIBILITY OF QUESTION BEING RAISED AT NAIROBI MEETING RE ROC MEMBERSHIP OR INVITATION TO PRC OR USSR TO JOIN BANK/FUND. HE SAID MOF HAD NO INFORMATION TO INDICATE THAT ANY COUNTRY INTENDED RAISE

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CHINA OR USSR QUESTIONS AND THAT MOF HOPES NEITHER WILL BE RAISED. FINMIN AICHI BEING ADVISED TO ABSTAIN FROM ANY INITIATIVES CONCERNING EITHER QUESTION, HE SAID. GYOTEN INQUIRED RE USG CONTINGENCY PLANS ON BOTH ISSUES.

3. FINATT DREW ON REFTTEL B TO EXPLAIN USG POSITION ON CHINA QUESTION AND REFERRED TO ECONCOM/MIN'S EARLIER CALL ON MIYAZAKI (REFTTEL A). ADDITIONALLY, FINATT STRESSED

THAT SERIOUS BUSINESS TO BE CONDUCTED AT NAIROBI MEETING SHOULD NOT BE DIVERTED INTO SIDE ISSUES OF QTE POLITICAL CHARACTER UNQTE.

4. RE QUESTION OF USSR PARTICIPATION, FINATT SAID HE UNAWARE ANY USG CONTINGENCY PLANS. FINATT MADE PERSONAL OBSERVATION THAT PROPER PROCEDURE WOULD BE FOR COUNTRIES THEMSELVES TO TAKE INITIATIVE IN SEEKING FUND/BANK MEMBERSHIP, AND ALSO QUESTIONED WHETHER RESOLUTION OFFERING MEMBERSHIP TO OTHER COUNTRIES WOULD BE PROPER OR NEED TO BE VOTED ON. GYOTEN AGREED THAT MOF KNEW OF NO COUNTRY LIKELY TO TAKE SUCH INITIATIVES BUT WAS EVIDENTLY TRYING TO DEVELOP CONTINGENCY PLANS JUST IN CASE ISSUE WAS RAISED. IN SEPT 19 CONVERSATION WITH ECOUNS, TESHIMA SAID FONOFF AWARE OF PERIODIC RUMORS CONCERNING USSR INTEREST IN IMF/IBRD, BUT HAS NO INFORMATION THAT QUESTION OF USSR PARTICIPATION WILL BE RAISED AT NAIROBI MEETING. ECOUNS REPLIED THAT EMBASSY ALSO UNAWARE SUCH POSSIBILITY.

5. COMMENT: EMBASSY NOTES GOJ VIEWS RE PROBLEMS OF SEATING CHINESE AND INVITATION USSR FAIL TO TAKE INTO ACCOUNT USUAL IMF/IBRD PROCEDURES AND OBLIGATIONS REGARDING ACCESSION OF NEW MEMBERS. END COMMENT.
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